# **Public Document Pack**

North Yorkshire County Council

Children and Young Peoples Service - Executive Members & Corporate Director Meetings

Tuesday, 8 March 2022 / 1.00 pm

# AGENDA

| 1     | Apologies for Absence  |                   |                                     |
|-------|--|-------------------|-------------------------------------|
| 2     | Declarations of Interest   |                   |                                     |
| Item  | s for Corporate Director decision  |                   |                                     |
| 3     | 2022/23 Early Years Funding Formula (Pages 3 - 22)   | (Pages<br>3 - 22) | Presenting officer –<br>Sally Dunn  |
|       | To agree recommendations to change the funding rates paid to early years' providers for the funded entitlement for 3 & 4 year olds and disadvantaged 2 year olds for the 2022/23 financial year. |                   |                                     |
| 4     | 2022/3 Foster Carer Rates (Pages 23 - 28)  | (Pages<br>23 -    | Presenting officer –<br>Alan Tucker |
|       | To agree foster carer rates for the 2022/23 financial year   | 28)               |                                     |
| Any ( | Other Business   |                   |                                     |
| 5     | Fostering Service Quarter 3 performance  |                   |                                     |
| 6     | Schools Basic Need Programme   |                   |                                     |

7 Date of future formal meetings

#### **Circulation:**

**Executive Members** Janet Sanderson Patrick Mulligan **Officer attendees** Stuart Carlton Howard Emmett M Sadler **Presenting Officers** Sally Dunn Alan Tucker



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# Agenda Item 3

# NORTH YORKSHIRE COUNTY COUNCIL

# CHILDREN AND YOUNG PEOPLE'S SERVICE

### CORPORATE DIRECTOR'S MEETING WITH EXECUTIVE MEMBERS

### 8<sup>TH</sup> MARCH 2022

### 2022/2023 EARLY YEARS FUNDING FORMULA

### 1.0 <u>PURPOSE OF THE REPORT</u>

- 1.1 This report asks Executive Members to agree recommendations to change the funding rates paid to early years' providers for the funded entitlement for 3 & 4 year olds and disadvantaged 2 year olds for the 2022/23 financial year.
- 1.2 The recommendations consider the feedback by early years' providers through a countywide consultation.
- 1.3 The report also provides an overview of the other early years funding rates for 2022/23.

#### 2.0 BACKGROUND

- 2.1 The Early Years National Funding Formula provides a local authority funding rate for three and four olds in North Yorkshire at the funding floor level of £4.44 per hour. This funding rate provided the calculation basis for the 2021/22 three and four year old Early Years DSG allocation. The local authority hourly funding rate covers both the costs of provider funding and any central services related to early years provision that are provided free at the point of delivery.
- 2.2 On the 16<sup>th</sup> December 2021, the DfE announced an increase in the early years' local authority funding rate for the 2022/23 financial year. The funding rate for three and four year olds in North Yorkshire will increase by 17p per hour, from £4.44 per hour to £4.61 per hour. The level of funding for disadvantaged two year olds will also increase by 21p per hour, from £5.36 per hour to £5.57 per hour. Early years' pupil premium will increase by 7p per hour (3 & 4 year universal entitlement hours only), from 53p per hour to 60p per hour and disability access funding will increase by £185 per annum, from £615 per annum to £800 per annum.
- 2.3 The regulations accompanying the Early Years National Funding Formula restrict the level of three and four year old funding that can be retained by the local authority for the delivery of centrally managed services associated with early years' provision. The level of funding allowed to be retained is 5%. There are no regulations restricting the level of two year old funding retained by a local authority.
- 2.4 In addition to the three and four year old funding, the Early Years DSG allocation also includes funding for disadvantaged two year olds, early years pupil premium, disability access funding and maintained nursery school supplementary funding.
- 2.5 The three and four year old funding rate paid to early years providers consists of a base funding rate and funding supplements. The provider base funding rate for 2021/22 is £4.15 per hour. Within North Yorkshire, funding supplements are paid for deprivation, which is a mandatory funding supplement, and sparsity.

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- 3.0 <u>CONSULTATION ON THE PROVIDER BASE FUNDING RATE FOR DISADVANTAGED</u> <u>TWO YEAR OLDS AND THREE & FOUR YEAR OLDS FOR THE 2022/23 FINANCIAL</u> <u>YEAR</u>
- 3.1 A funding consultation has been held with early years' providers in order to gain views on the proposal to increase the 2022/23 base provider funding rates for three and four year olds by 16p; this equates to 95% of the of the 17p increase in the 2022/23 local authority funding rate for North Yorkshire.
- 3.2 NYCC has previously passed through 100% of the local authority funding rate for disadvantaged two year olds to providers through the base funding rate for disadvantaged two year olds. The local authority is seeking to further develop and strengthen the early years' strategy within North Yorkshire. In order to resource the planned developments, the funding consultation requested views from the early years' sector on the local authority proposal to retain a small proportion (1% 2%) of the local authority disadvantaged two year old funding rate. LAs within the Yorkshire & Humber region have been surveyed with regard to LA retention of two year old funding. Ten LAs responded to the survey. Six of the LAs providing a response indicated that they retained a proportion of the local authority disadvantaged two year old rate for the provision of centrally managed early years' services. The proportion retained by the LAs ranges from 1% to 5%.
- 3.4 The NYCC consultation was undertaken with early years' providers between 28<sup>th</sup> January 2022 and 18th February 2022. A copy of the consultation document can be found at Appendix 1 to this report.

|   | Proposed<br>2022/23 hourly<br>base funding<br>rate | 2022/23<br>proposed %<br>increase in<br>hourly base<br>funding rate | 2022/23<br>proposed<br>increase in<br>hourly base<br>funding rate | 2021/22 hourly<br>base funding<br>rate |
|---|--|---|---|--|
| 3 & 4 Year Olds<br>Universal &<br>Extended<br>Entitlement | £4.31  | 3.86%   | £0.16   | £4.15                                  |
| Disadvantaged 2<br>Year Olds<br>Options:                  |  |   |   |  |
| 2% LA retention<br>1% LA retention<br>0% LA retention     | £5.46<br>£5.51<br>£5.57                            | 1.87%<br>2.80%<br>3.92%   | £0.10<br>£0.15<br>£0.21   | £5.36<br>£5.36<br>£5.36                |

3.5 The proposed funding rates consulted on were:

- 3.5 103 responses were received to the consultation, as shown below.
  - LA Maintained Nursery School 2
  - LA Maintained Schools and Academies 17

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| Independent Schools  | 2   |
|--|-----|
| Full Day Care  | 27  |
| Sessional Care   | 22  |
| Child Minder   | 30  |
| Primary School not currently offering early years' provision | 2   |
| No name or provider type                                     | 1   |
| Total  | 103 |

(Response rate: 17% of funded early years' providers)

(2 responses did not state a provider name so have been excluded from the results analysis)

3.6 Providers were asked to indicate their agreement to the proposed funding rate increases. The consultation results are detailed in the table below:

| In Agreement With<br>Proposed Funding<br>Rate Increase | 2022/23 3 & 4<br>Year Old<br>Provider Base | 2022/23 Disadvantaged 2 Year Old Provider<br>Funding Rate |  |  |
|--|--|---|--|--|
| Rate increase  | Funding Rate<br>£4.31 Per Hour             | Option 1<br>2% Retention<br>£5.46 / Hour                  | Option 2<br>1% Retention<br>£5.51 / Hour | Option 3<br>0% Retention<br>£5.57 / Hour |
| Yes  | 65   | 11  | 42                                       | 42                                       |
| No   | 35   | -   | -  | -  |
| Total  | 100  | 11  | 42                                       | 42                                       |

1 provider did not submit a view on the 2022/23 funding rate proposal for 3 & 4 year olds

6 providers did not submit a view on the 2022/23 funding rate proposals for disadvantaged two year olds.

Appendix 2 to this report provides details of the comments received from early years' providers to the consultation questions.

- 3.7 In respect of the base provider funding rate for 3 & 4 year olds, 65% of providers submitting a response to the proposal indicated support for a base funding rate of £4.31 per hour for the 2022/23 financial year.
- 3.8 95 responses provided a view on the funding rate for disadvantaged two year olds for the 2022/23 financial, and the associated proposals for the Local Authority to retain a small proportion of funding to support the further development and strengthening of the early years' strategy within North Yorkshire. 56% (53 responses) of respondents supported the proposal for the Local Authority retention of funding. The majority (79%) of this support was for a 2022/23 funding rate of £5.51 per hour which equates to a funding retention of approx.1%.
- 3.9 Based on the consultation responses received from early years' providers, it is recommended that the provider base funding rates for the 2022/23 financial year are increased from £5.36 to £5.51 per hour for the funded entitlement for disadvantaged 2 year olds and from £4.15 per hour to £4.31 per hour for the funded entitlement for 3 & 4 year olds.

### 4.0 2022/23 OTHER EARLY YEARS FUNDING ELEMENTS

4.1 The national funding levels received from the DfE for the other early years funding elements for 2022/23 are as follows:

| Funding Element           | Funding Level Received by LA & Paid To<br>Providers |
|---------------------------|---|
| Early Years Pupil Premium | £0.60 / Per Hour (Universal Hours)                  |
| Disability Access Funding | £800 per annum per eligible child                   |

- 4.2 The funding supplements are paid to early years' providers in addition to the 3 & 4 year old provider base rate fund. These supplements will remain unchanged for the 2022/23 financial year and are as follows:
  - i. Deprivation funding supplement (mandatory)

| Band   | 2022/23 Deprivation Hourly<br>Funding Rate | IMD Score  |
|--------|--|------------|
| Band A | 54p  | >34.17     |
| Band B | 7р   | >20 <34.17 |
| Band C | 4p   | >10 <20    |

ii. Sparsity funding supplement

An overall allocation of £50,000 will be available in the 2022/23 financial year to provide sparsity funding support.

4.2 The DfE have provided specific supplementary funding for maintained nursery schools (MNS) to enable their 2016/17 funding levels related to the delivery of universal provision to continue to be maintained. This enables a higher level of funding to continue to be paid to maintained nursery schools during the period which the supplement funding is in place. The DfE have confirmed that the supplementary funding will continue for the 2022/23 financial year, with an indicative funding value for NYCC of £244.4k. The indicative supplementary funding allocation is subject to adjustment at the end of the financial year to reflect the actual three and four year old universal hours delivered within the year by the MNS. At this stage, the DfE have provided no further information on the continuation of the MNS supplementary funding beyond the 2022/23 financial year and the longer term funding arrangements for MNS.

### 5.0 RECOMMENDATIONS

- 5.1 CYPS Executive Members are asked to:
  - i. Agree the recommendation to increase the provider base funding rate for the universal and extended funded entitlement for 3 & 4 year olds from £4.15 per hour to £4.31 per hour for the 2022/23 financial year.
  - ii. Agree the recommendation to increase the provider funding rate for disadvantaged 2 year olds from £5.36 to £5.51 for the 2022/23 financial year
  - ii. Note the 2022/23 funding rates for the other early years funding elements



# STUART CARLTON

Corporate Director – Children and Young People's Service

Report Prepared by: Sally Dunn, Head of Finance – Schools, Early Years & High Needs



# NORTH YORKSHIRE COUNTY COUNCIL

# EARLY YEARS FUNDING RATES

# (Disadvantaged 2 year olds and 3 & 4 year olds)

# **A CONSULTATION PAPER**

# 24 January 2022

Deadline for responses: 5pm, 18<sup>th</sup> February 2022



- **1.0** Background and introduction
- 2.0 Disadvantaged two year old proposed 2022/23 provider funding rate
- 3.0 Three and four year old proposed 2022/23 provider funding rate
- 4.0 Three and four year old funding supplements
- 5.0 Consultation process

### **1.0 Background and Introduction**

- 1.1 On 25th November 2021, the Department for Education (DfE) confirmed that the early years funding rates used to distribute funding to local authorities will increase in North Yorkshire for the 2022/23 financial year. The hourly funding rate paid to the local authority for disadvantaged two year olds will increase to £5.57 from £5.36, and the hourly funding rate for three and four years olds paid to the local authority will increase to £4.61 from £4.44.
- 1.2 The DfE have also confirmed that the national funding rate for the early years' pupil premium will increase from 53p to 60p per eligible child per hour, and the Disability Access Fund will increase from £615 to £800 per eligible child per year.
- 1.3 The funding for maintained nursery supplements will continue for 2022/23.

### 2.0 Disadvantaged Two Year Old Proposed 2022/23 Provider Funding Rate

- 2.1 In respect of disadvantaged two year old funding, North Yorkshire will receive an increase in the local authority rate from £5.36 per hour to £5.57 from 1<sup>st</sup> April 2022. The LA is proposing to retain a small proportion (1% 2%) of the disadvantaged 2 year old funding rate to further develop the early years strategy within North Yorkshire. These developments will focus on strengthening the local authority pre-birth to 5 strategy, including securing the engagement of all stakeholders in supporting families.
- 2.2 Providers are asked to consider the following options:

Option one – the Local Authority retains 11p per hour (approx. 2%) to further develop and strengthen the early years' strategy within North Yorkshire. The hourly funding rate for providers would be £5.46

Option two – the Local Authority retains 6p per hour (approx. 1%) to further develop and strengthen the early years' strategy within North Yorkshire. The hourly funding rate for providers would be £5.51

Option three – the Local Authority does not retain any funding from the local authority 2 year old funding rate. The hourly funding rate for providers would be £5.57.

### 3.0 Three and Four Year Old Proposed 2022/23 Provider Funding Rate

- 3.1 In respect of the three and four year old funding rates, North Yorkshire will receive an increase in the local authority rate from £4.44 per hour to £4.61 from 1<sup>st</sup> April 2022. The local authority hourly funding rate covers both the costs of provider funding and any central services related to early years' provision that are provided by the Local Authority free at the point of delivery.
- 3.2 The regulations accompanying the Early Years National Funding Formula (EYNFF) restrict the level of the three and four year old funding rate which can be retained by the local authority for the delivery of centrally managed services associated with early years' provision. The level of funding allowed to be retained is a maximum of 5%.

3.3 It is proposed to increase three and four year old universal and extended entitlement hourly funding rate paid to providers by 16p per hour from £4.15 to £4.31 for the 2022/23 financial year.

### 4.0 Three and Four Year Old Funding Supplements

- 4.1 The three and four year old funding rate paid to early years providers consists of a base funding rate hour and funding supplements. Within North Yorkshire the funding supplements are:
  - deprivation (mandatory funding supplement), and
  - sparsity (optional supplement)
- 4.2 Deprivation funding is paid at the end of each term, and is based on the hours attended by the child and a banding using the postcode of the child attending the setting. The methodology used by North Yorkshire is based on the Index of Multiple Deprivation (IMD). The IMD combines information from seven domain indices (which measure different types or dimensions of deprivation) to produce an overall relative measure of deprivation.

The deprivation funding rates for the 2022/23 financial year will be unchanged as follows:

| Band   | 2022/23 Deprivation Hourly<br>Funding Rate | IMD Score  |
|--------|--|------------|
| Band A | 54p  | >34.17     |
| Band B | 7р   | >20 <34.17 |
| Band C | 4p   | >10 <20    |

- 4.3 Sparsity funding within North Yorkshire is used to support providers in areas where there is limited choice of early years' provision, and in circumstances where the provider would struggle to remain viable without additional interim financial support. Providers must apply for the funding and meet the following criteria:-
  - There is not a similar provider within 3 miles, and where for at least 50% of children attending the setting it is their nearest similar provider within 3 miles
  - > Provider is projecting that they will be operating at a loss in the next 12 months
  - Provider has less than 3 months operating costs within their reserves
  - > Funding is based on a financial assessment carried out by NYCC
  - Maximum award £16k

An overall allocation of £50,000 will be available in the 2022/23 financial year to provide sparsity funding support.

### 5.0 Consultation Process

Providers are asked to complete the online survey at:

<u>https://consult.northyorks.gov.uk/snapwebhost/s.asp?k=164277030851</u> to tell us your views on the proposals for early years funding rates for the 2022/23 financial year detailed in sections 2 and 3 above. The survey will be open until 5.00pm on Wednesday, 18<sup>th</sup> February 2022.

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The responses received to this consultation will be considered by the NYCC Executive Members for the Children & Young People's Service in their decision making process in relation to early years' funding rates for the 2022/23 financial year.

| Provider comments received on the proposals related to the provider base funding rate for disadvantaged 2 years |   |  |
|---|---|--|
| Provider Type   | Comment   |  |
| Full Day Care   | As cost continue to rises in tall sectors and in education, the amount that is currently allocated to settings is vastly below settings hourly rate - which in term mains we have to increase the general fees charged to families to compensate this, staffing is harder to find and keep due to rates of pay, but because all costs helped are less, this has an overall effect across the board and effects staffing rates of pay. Major changes need to happen within this area |  |
| Full Day Care   | The funding rates are so low for 3 and 4 year olds we need this amount to make up some of the short fall. Nursery's need to be paid correctly for the work we do. the under funding is crippling nurseries every where we need help. (The provider submitted this response for each of the three businesses that they own)  |  |
| Childminder   | I would have voted for option 1 but the cost of living has raised above where it would be expect to be when Provider base rate was set.   |  |
| Sessional Care  | Element 2 funding also needs to increase inline to increase to National Minimum Wage and Living Wage  |  |
| Sessional Care  | I feel the additional funding would be better spent by settings, as I feel we already receive good support from NYCC. I believe this would be more beneficial to the disadvantaged 2 year olds.   |  |
| Sessional Care  | Option 2 at a minimum. This is only just on a level with what we charge parents for private hours so we make a loss on every funded child's place for anything less than option 2   |  |
| Full Day Care   | Unfortunately our business needs as much funding from the government, due to the ongoing shortfall of funding v's wage/<br>business costs   |  |
| Full Day Care   | We do have limited 2 year olds currently attending but fully appreciate the support the local authority does give for these children particularly when a lot of ours are out of county as well.   |  |
| Full Day Care   | The national minimum wage increase is having a massive detrimental affect and we cannot continue to increase paying customers fees for this when the funding isn't covering the needs of the funded children. It is unfair for the LA to retain money when nothing is provided for them in this area. We are the only point of contact that the majority of these families have as the health visitor clinics have finished and there are no groups provided in our area.           |  |
| Childminder   | I would be happy with LA retention of 2% if this meant that we had some more face to face support events.   |  |
| Sessional Care  | We feel that we all need help with keeping funding for both NYCC and for the Early Years. Selecting Option 1 means that both areas get some extra funding to hopefully keep our support in place for each other and for the families now and in the future. Thank you   |  |

| Full Day Care                | Not enough clarity on what "develop and strengthen the early years strategy" means and therefore can't support. After years of significantly below cost funding increases and a large NLW increase in April, every penny of this increase will be spent in our setting on meeting increased wage costs.   |
|------------------------------|---|
| Full Day Care                | We operate at a loss on hour hourly rate already so its not fair that more money is held back from us . it's been a difficult time and we could use the money inside the setting to support the children further and meeting childrens individual needs. If the money is retained by the LA for supporting families then it is more that likely we will need to refer families the LA for the help and this in itself would increase work load for staff making referrals . all referall processes take an element of time and lots of paperwork which takes the staff away from the children and there time needs to be covered, and we are working at a loss on funded children as it is.   |
| Maintained Nursery<br>School | Although I understand the intention to use the funding to contribute to the development of an EY strategy in NYCC and the importance of a comprehensive plan going forward, it concerns me that at a time of unparalleled financial pressure on Nurseries the additional funding could not be alternatively sourced (for example from the DSG more generally). A high quality early years strategy is to the advantage of all schools in NYCC and Nurseries already receive very poor funding in comparison. There are no equivalent support grants - such as Covid recovery / National Insurance support or equitable pupil premium rates. I know from first hand experience that there is a huge amount of need that has come from the Pandemic which is not being adequately addressed - such as therapeutic intervention (SALT / CDC waiting times) and universal services. There is a recruitment crisis and the lift to the minimum wage will hit most early years settings hard. The group that the funding is designated to are already by definition vulnerable and we need to find ways of closing this gap for these children. With a reduction in funding (although not yet received) it would feel wrong to agree to this given current circumstances. |
| Childminder                  | I'm hoping that the actual money all comes in to the provider. It is becoming more and more expensive to run a childcare business and to provide everything required to meet all requirements that Ofsted stipulate costs and that needs to be offset somewhere so every penny goes towards providing all the tools necessary to deliver this to the children.  |
| Maintained Nursery<br>School | We are on our knees. Completely and utterly. Every single penny counts. We can only survive by operating at the minimum ratios, so every penny is needed by MNS to ensure staff working with children are highly skilled and trained. Every single penny goes straight back into quality staffing to support the children.  |
| Sessional Care               | We would like as much as possible for as many children as possible, especially give the huge rise in costs of living.   |
| Maintained Nursery Class     | Currently inflation is running at 5.4% and the expected rate increase is 3.7%. Retaining 2% would only allow for a small inflation rise for schools of 1.7%. The expected rising energy costs for 2022-2023 are in excess of 50%.   |
| Academy                      | I may have gone for other options, but as an academy with 2 year old and 3 year old provision we hear very little from NYCC in terms of early years at all, therefore, it seemed inappropriate to select an option that meant we didn't feel any benefit to our provision.  |

| Sessional CareChildcare settings are in a position where if the maximum funding is not gained then they will face closufunding is the more working parents are having to compensate through higher fees. |   |
|--|---|
| Maintained Nursery Class   | It would be good if OPTION 1 or 2 are selected that it was evidenced with what the extra funding was invested in as significant need in early years.  |
| Full Day Care  | We feel this is an acceptable rate. (Option 1)  |
| Full Day Care  | We are struggling to offer funded childcare due to escalating costs primarily in staffing NI, min living wage, pensions, but also<br>in all our other expenditure. Our 1/2 day rate, the rate most funded children 2 yr olds opt for, is almost 30% higher than<br>£5.57. There is also a huge disparity in rate costs across NYorks, for example a village setting same size as us in Harrogate<br>area, is paying 1/10th rates that we do. We obviously are committed to offering funded places, but if this becomes<br>financially impossible we will have no choice but to stop doing so. Fee rates also need to cover for SEND costs that we incur<br>because NYorks will not give any additional funding to children who are not in receipt of 2 or 3 yr old funding. For August<br>born children with significant needs this could be interpreted as going against their human rights. We have several children<br>who could not attend here without 1:1 provision, I am not happy about turning them away, but obviously will have to re-<br>direct them to maintained settings should the situation worsens any further what so ever. Some LAs do not retain and<br>funding allocated to 2 yr olds (eg Surrey) |

| Provider Type  | Comment   |
|----------------|---|
| Childminder    | I think that it is a good time for providers to be recognised as professional childcare givers, obviously we would all like it to be<br>more but understand that it is set by the government, for us like many we have an assistant and with minimum wage increase<br>being so big each year and the increase in funding only being so small it makes it a little easier to continue.   |
| Full Day Care  | I agree that the rate needs to be increased however, the government announced a 8-9% increases to the living wage and yet only 4% increase has been given to allocation of fees from NYCC - who knows what 2022 will bring  |
| Sessional Care | Although I agree that the county council has to keep a proportion of this money I still truly believe this amount per hour is not what settings should be getting per child when the costs of providing this care across a lot of settings are much higher.   |
| Childminder    | It is way below my own hourly rate of £5.50we should be allowed to charge a top up fee that us NOT voluntary or get a reasonable hourly rate, which reflects our charges  |
| Childminder    | The funded rate of £4.31 is still significantly lower than normal unfunded hours and is therefore less of an incentive to offer funding.  |
| Sessional Care | Increase is welcomed but higher amount would have been preferable   |
| Childminder    | Provider rate doesn't cover my hourly rate  |
| Sessional Care | Min wage will be £9.50 and this funding will not even sustain the cost of this.   |
| Full Day Care  | Absolutely not it is a disgrace to all nursery providers. It is 60p less per hour, per child than we charge how can we possibly stay open with such a massive loss.<br>(The provider submitted this response for each of the three businesses that they own)  |
| Full Day Care  | Its actually shocking that the funding comes no where near our actual (breakeven) costs per child per hour. This will be even<br>worse come April. As we have a high number of funded children it means we are constantly balancing the books and 'profit' or<br>'owner pay' seem to be dirty words. We work for literally nothing yet take all the risks, headaches, audits etc. At present we<br>fund the shortfall from our younger children but we cannot keep increasing those prices as it makes childcare unaffordable for<br>parents of our younger children. |
| Sessional Care | Funding could be more in line with financial running costs  |
| Sessional Care | Doesn't reflect the cost of running a setting, especially with the increased costs of cleaning materials throughout the pandemic.   |

| Sessional Care            | Just a little confused, if the rate NYCC is getting is going to be £4.61 and pass on a rate of £4.31 this means the amount of funding retained is actually closer to 6.5% (30p)? If 5% were retained we would receive £4.38. Can you please explain the discrepancy of 1.5%? Thank you  |
|---------------------------|---|
| Childminder               | It is still incredibly low! I charge £4.80 per hour.  |
| Sessional Care            | I think we should get £4.32 at a minimum which is the same difference as currently get. We make a loss for every child as it is and we have additional overheads that we have had to provide to keep our setting open   |
| Full Day Care             | Percentage rates on wage and NI are higher that the increase on funding. A match on the percentages of funding v's wage increase would have better.   |
| Childminder               | Considering my hourly rate is £5 per hour the under funding for 3 and 4 year olds is ridiculous. You wouldn't go into a supermarket, see a cake for £5 and then only pay £4.31! Pay providers the hourly rate they charge and maybe more providers would be willing to offer funding  |
| Full Day Care             | As a local authority the funds from central government really do need to be unpicked and be more realistic to cover costs for early years providers. This has been and continues to be a huge topic of conversation, those making these decisions at the top (central government) are they really understanding the challenges of the early years sector. With the uplift to the living wage, energy costs, insurances, etc.  |
| Full Day Care             | The national minimum wage increase is having a massive detrimental affect and we cannot continue to increase paying customers fees for this when the funding isn't covering the needs of the funded children. It is unfair for the LA to retain money when nothing is provided for them in this area. We are the only point of contact that the majority of these families have as the health visitor clinics have finished and there are no groups provided in our area. |
| Full Day Care             | The funding rate is not in line with the inflation of raising costs ie. wages utilities ect   |
| Independent School        | Although this is an increase, this continues to not go far enough enable settings to provide the level of education and childcare they aspire to.   |
| Full Day Care             | This goes no where close to covering our costs relating to staff pay, utility and food increases. It reduces our ability to continue investing in our staff through additional training. This impacts on the teaching and learning opportunities for children in our care.  |
| Full Day Care             | This still does not cover our hourly rate . it needs to be increased further , then we may be able to pay staff a higher rate of pay so they can be recognised that their profession is valuable , and recruitment and retention of staff may start to stabilise.   |
| Full Day Care             | Increase is not enough to meet wage costs but no options available,   |
| Maintained Nursery School | I understand the requirement for this given the statutory duty on NYCC to support sufficiency and improvement.  |

| Sessional Care           | I feel the rate should be higher. Independent settings have been hit hard since the introduction of the 30 hours for 3 & 4 year old funding as it is without the hourly rate not meeting no where near the private hourly rate which is required for settings to meet overhead costs.   |
|--------------------------|---|
| Childminder              | I would still be working at a loss for those funded children. I find that when telling parents they have extras to pay for they chose not to pay and provide there own or find someone who does not charge extras.  |
| Childminder              | Although I have agreed to the increase, it is based on 'something is better than nothing'. I am sure I am not alone in feeling this is still a low figure for what we offer.  |
| Full Day Care            | We have already been advised that a least one other local authority has increased the rate to £4.35   |
| Sessional Care           | It should more nowhere near enough  |
| Full Day Care            | Not enough to cover cost so fee payers are paying more  |
| Childminder              | The amount should be higher for the older age range as they use more resources, food.   |
| Full Day Care            | I believe that this funding rate is far too low.  |
| Childminder              | I don't agree because in line with providing for 2 year olds, 3 and 4 year olds require the same, it's continuity and again costs are increasing constantly and to be able to provide the diversity required I'm unfortunately feeling that all of the funding increase needs to go to the childcare provider so £4.61 should be given not £4.31  |
| Maintained Nursery Class | A higher increase to cover staff costs would have been welcomed.  |
| Sessional Care           | We agree that we need an increase but think it should be higher as this could affect our ability to offer funded places as freely as we do, especially given the huge living wage increase from April 2022.   |
| Sessional Care           | As a small setting retaining any money from us impacts the service we can offer. With the increase in running costs and the impact of Covid, funding as it is, just about covers our daily expenses. Some free services have not been of any benefit to us, due to their lack of knowledge and experience, in comparison to the staff already in our setting. With these costs increasing in April, we are concerned that the money retained is being used on services that are "a tick box exercise", rather than services that offer a true benefit to early years (in the politest possible way). We should be given the option for a smaller percentage of funding to be retained, so as a setting, we can provide training to our already experienced and qualified team for their continued development and the services we offer as a setting. |
| Maintained Nursery Class | The authority are retaining 6.5% of the funding received from the Dfe . I believe that a fairer rate of £4.37 in line with inflation of 5.4%  |
| Childminder              | My hourly fee is £4.50 an hour so this is less but better than it has been  |

| Sessional Care | We would like more to cover the costs we are going to incur in rent and minimum wage but understand the rationale around the proposals   |
|----------------|--|
| Sessional Care | Under no circumstances does this rate cover the NMW increase, Energy increases and overall inflation rates.  |
| Full Day Care  | This is way below the hourly rate we need to operate.  |
| Full Day Care  | £4.31 is too low to be sustainable. See previous comment relating to escalating costs. NYorks funding levels are the lowest in the country, presumably due to historically low figures when the system was set up, and despite living wage being the same in for example Surrey whose rate is almost 20% (16.55% higher) and NYorks rates are over 25% less than the highest funded LA outside London (Slough). Funded 3 yr olds generally access longer sessions which we offer at a lower rate, however, £4.31 is still only 68% of our 9am-3pm session rate, and only £74% of our full day rate. With increasing costs due in April we may be forced to increase our rates further. The maximum 5% retention of funding equates to a payment of £4.38 and not £4.31. I understand the formula to protect rural settings, but given the fragility in all settings viability, it could be argued that it is not an appropriate use of funding. Also, from our experience, the deprivation index, which also explains the lower rate does not accurately target funding to children who need it and again threatens the viability of settings who may well have higher SEN needs to fund. On one return to the DfE I completed for the DfE I was asked to check the funding rate I had entered, because it was too low to be accepted by their survey! |

| Provider Type  | Comment   |
|----------------|---|
| Childminder    | Many childminders are now stopping and having talked with many of themthe hourly funded rate was one of the main reasons for their decision   |
| Full Day Care  | I feel the proposal is once again a joke at our expense. My staff deserve better. They stay open to all key worker children throughout this pandemic and for what ? to be insulted once again.  |
| Full Day Care  | This amount is an absolute joke. We supported the government throughout this pandemic and for what ? to be insulted once again.<br>(The provider submitted this response for two of the three businesses that they own)   |
| Full Day Care  | As previous. BUT We also get no funding for the additional (copious amounts of) admin required for grant funded children, we can't charge for their visits prior to starting despite that also taking staff time. A major review would be appreciated by the vast majority of EY providers.   |
| Sessional Care | Deprivation funding still does not truly reflect the families who should qualify  |
| Childminder    | Childminders are undervalued and under paid by the local authority. This is probably the reason why childminders are leaving the profession.  |
| Full Day Care  | No, have really ranted in the previous box !  |
| Full Day care  | Funding levels are way too low and settings are struggling to stay viable.  |
| Full Day Care  | The national minimum wage increase is having a massive detrimental affect and we cannot continue to increase paying customers fees for this when the funding isn't covering the needs of the funded children. It is unfair for the LA to retain money when nothing is provided for them in this area. We are the only point of contact that the majority of these families have as the health visitor clinics have finished and there are no groups provided in our area. |
| Full Day Care  | Please consider my previous comments, and value the service we provide to our children and families. please do not retain any monies from us.   |
| Childminder    | We are working at a loss with funded children and feel it is unfair. An increase in the funded hourly rate would be very much appreciated.  |

| Childminder              | I feel the changes are a move forward and welcome them. However with the cost of living and energy price hikes I do feel  |  |
|--------------------------|---|--|
|                          | we will not see the difference and those extra charges to parents rise to accommodate this.   |  |
| Childminder              | Only to re-iterate that the full increase should be given to the provider - that is the only way resources can be made fully available for their learning and development. I purchase goods each month and have noticed a big price increase,   |  |
|                          | something will have to give and unfortunately to be able to run a business it will be resources that will not be purchased or   |  |
|                          | replaced if broken. This is the same for all childminders I have spoken to. You can't push us over the limit, it all has to be workable and for that to happen the funding needs to be in place in full.  |  |
| Sessional Care           | We cannot keep absorbing the huge rises in wages, utilities and resource costs when the annual funding rate increases remain as such a low level. We are having to consider how we will offer funded places going forward to deal with our shortfall.   |  |
| Maintained Nursery Class | The Pupil premium rate is a welcome increase. We have seen an increase in the number of disadvantaged 3 and 4 year olds who are eligible for the increased premium. I do fully appreciate the funding levels are tight and there are many needs to be met.  |  |
| Sessional Care           | We would all like more money but its not going happen. The increase in the minimum wage will be a challenge for providers like us. I think the proposals we have chosen gives a bit to everyone.  |  |
| Sessional Care           | As stated previously, unless all providers are paid at a rate that covers inflation and NMW increases, they will seize to run.<br>Overall in the previous 6 years NMW has increased by 46% whereas 2 yr funding has increased by 4.8% and providers<br>continue to provide care and learning for the deprived families. |  |
| Full Day Care            | North Yorkshire County Council and or the government need to urgently review both funding and costs incurred by early years settings to enable us to continue to provide full funded early years education for 2.3 and 4 year olds.   |  |
| Sessional Care           | While any increase in funding is welcome, this one is only 3.8% compared to the national minimum wage increase of 6.6% coming in April and the significant increase in other bills such as electricity which are also going to come.  |  |
|                          | Therefore, in real terms it's a cut in funding, which in the long term will only hasten the demise of preschool provision.  |  |

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# Agenda Item 4

### NORTH YORKSHIRE COUNTY COUNCIL CHILDREN AND YOUNG PEOPLE'S SERVICE CORPORATE DIRECTOR'S MEETING WITH EXECUTIVE MEMBERS 8 MARCH 2022

# FOSTERING NORTH YORKSHIRE SERVICE: Recommendations re 2022/2023 Payment Rates for NYCC Foster Carers

### 1.0 PURPOSE OF REPORT

1.1 To agree the increase in Payment Rates for NYCC Foster Carers (including Family & Friends Foster Carers, Short Break and Specialist Short Break Carers and Staying Put arrangements) for the 2022/2023 Financial Year. This will be for all Allowances, Premiums and Fees (including the Day Care rate) – with the exception of the original protected higher rate for Advanced Foster Carers (of £314.62 a week) that is being honoured for the duration of current placements from the introduction of the NYCC Fostering Framework in April 2015 (only two placements now remain under this legacy arrangement).

### 2.0 BACKGROUND

- 2.1 As an authority, NYCC is a member of the national charity The Fostering Network. In the past, The Fostering Network published their recommended Payment Rates for Foster Carers and North Yorkshire had always adopted these rates and thus increases.
- 2.2 Primarily due to the increasing differentials in housing costs across the country, in 2016 The Fostering Network ceased recommending Payment Rates and instead issued the following guidance:

Allowances should be reviewed annually and adjusted to keep up with costs; at least the annual rate of inflation should be applied. Allowances should not be shaved as a result of the financial pressures affecting the majority of services.

2.3 The Fostering Network did not indicate which would be their recommended or preferred measure of inflation.

### 3.0 METHODOLOGY ESTABLISHED FOR THE 2016/2017 PAYMENT RATES AND RECOMMENDATION FOR 2022/2023 PAYMENT RATES

3.1 Following the guidance issued by The Fostering Network, in March 2016 North Yorkshire County Council increased fostering payments by the rate of CPI (Consumer Price Index) in December 2015 (which at the time was 0.2%).

- 3.2 The 2016/2017 methodology was originally acceptable to the members of the County Foster Carers Group and informal discussions indicate that to continue with this methodology would also continue to be acceptable to our Foster Carers.
- 3.3 As such, the proposal for 2022/2023 Payment Rates is an increase by the rate of CPI in December 2020 which was 5.4%.
- 3.4 A financial envelope to increase fostering payments by slightly less than 5.4% has been planned into the NYCC MTFS (Medium Term Financial Strategy).
- 3.5 Justification for utilising the December 2021 CPI rate of 5.4% is twofold:
  - To use a month different to December 2021 to identify the rate of CPI to utilise for the 2022/2023 Payment Rates would differ from the evolving accepted practice and leave North Yorkshire vulnerable to the accusation of 'cherry picking' the rate, not being consistent with Foster Carers and stretching their goodwill
  - To remain as competitive as possible with Independent Fostering Agencies and neighbouring authorities with respect to future recruitment and the Allowances, Premiums and Fees that North Yorkshire pays Foster Carers

# 4.0 DAY CARE RATE

4.1 The increase in the National Living Wage to £9.50 an hour in April 2022 means that the current Fostering North Yorkshire Day Care rate of £7.13 per hour (equivalent to £8.91 when not paying tax and £9.39 with a 5.4% increase) could look slightly out of step. As most Foster Carers do not pay Income Tax on fostering income an equivalent Day Care rate is calculated without including the basic 20% rate of tax – thus be 80% of £9.50 at £7.60 per hour. Increasing form £7.13 an hour to £7.60 is more than a 5.4% increase (it is approximately 6.6%) but for 6,000 hours Day Care a year (an average of 500 hours a month) an increase of £0.47 per hour would cost approximately only an additional £2,820 a year.

### 5.0 INITIAL PLACEMENT ALLOWANCE FOR UASC

- 5.1 The current Initial Placement Allowance for 11-17 year old young people is £388.45. This is generally for clothing and a maximum. With a 5.4% increase this would become £409.43.
- 5.2 Foster Carers who care for UASC report that they need to buy a lot more clothes (and support other purchases) than other children who come into care and that generally the Initial Placement Allowance is not enough. Basically, UASC often only arrive with the clothes that they are wearing. Please find in Appendix 1 an e-mail example from one of our Foster Carers.
- 5.3 Therefore, for UASC it would be helpful to increase the potential maximum Initial Placement Allowance by two and a half times to £1,023.58.

5.4 This would be a maximum additional £614.14 Initial Placement Allowance for each UASC. With an estimate of 20 new UASC over the next year, this would cost an additional £12,282.80 a year.

### 6.0 **RECOMMENDATIONS**

- 6.1 For the 2022/2023 Payment Rates for NYCC Foster Carers (including Family & Friends Foster Carers, Short Break and Specialist Short Break Carers and Staying Put arrangements) to be increased by 5.4% (in line with the December 2021 rate of CPI) of the 2021/2022 Payment Rates.
- 6.2 To increase the Day Care rate of £7.13 per hour to £7.60 per hour (to keep in line with 80% of the level of the National Living Wage being introduced in April 2022).
- 6.3 To increase the maximum Initial Placement Allowance for UASC by two and a half times the usual payment.

Report prepared by Alan Tucker, Head of Fostering Service

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### **APPENDIX 1**

Foster Carer Example of Initial Placement Costs for an UASC

Hi Alan and thank you for your reply.

UASC normally come into placement with very little possessions or effects. Unlike teenagers or young people in mainstream care who may have accumulated possessions. UASCs do not have any family in the UK and therefore do not benefit from gifts, presents or support from family.

When our two UASC came into our care we already had two other teenagers in the placement. One was a UASC from Iran who has been with us for three years and the other a UK citizen with Pakistani birth parents who has been with us for over six years. Both have large bedrooms, Smart TVs, Mobil Phones, Laptops, X-Boxes, bikes, books and a large wardrobe of shoes, clothes and sports kit. Both have annual passes to the local Sports Centre and both have full driving licences. (We paid for all lessons / tests and they now have use of our family cars.)

It was only fair that we provide similar effects for the two new arrivals and we did so. We bought them Smart TVs so they could access YouTube Kurdish Sorani Language Lessons as well as TV and movies. One had an old phone the other not, so we purchased two new phones and also arranged / paid for phone contracts for them both.

They now have Laptops, Alexas (for listening to news / music from Iran), phones, bikes, sports kit and membership of the Sports Centre. We have bought language, religious and Iranian cookbooks and they have a large wardrobe of clothes, sports kit, football boots and trainers. (They now play football once a week with a local team.) We buy them Halal food each week and any other dietary items they may want.

We have also taken them out to events, restaurants, museums and galleries to learn about British culture, manners and behaviours so they can integrate into our society. We have taken them to Manchester, Leeds, York and Hull for days out to see attractions and learn about our local cites and history. We do not claim any expenses or mileage for these activities.

As I have said before, the Government, Refugee Council and Migration Yorkshire say these young people should be integrated, educated and given every opportunity to have interesting, fulfilling lives and become valuable citizens of our country and they are absolutely right.

I have listed some of the costs incurred per person which may help you when finalising setting up costs for UASC.

| Smart TVs           | £400 (we purchased quality Toshiba TVs) |
|---------------------|---|
| Wireless Headphones | £50                                     |
| Laptop              | £200                                    |
| Phones              | £200                                    |
| Phone Contacts PA   | £120                                    |

| Sports Kit<br>bags) | £200 (includes football boots, trainers, swimwear, sports                                |
|---------------------|--|
| Clothes<br>etc.)    | $\pounds400$ (includes clothes, underwear, outdoor coats, shoes                          |
| Bikes<br>Books      | £250 (includes waterproofs, lights, helmets)<br>£50 (language, religious and cook books) |
| Trips out<br>above) | £150 (visits to Manchester, Leeds, York, Hull as outlined                                |
| Total<br>the first  | £2020 (generally we expect to spend in excess of £3000 in                                |
|                     | year)  |

My own opinion is that an arrival allowance of £2000 per UASC is a reasonable amount to ensure they are comfortable, confident and feel equal to their peers. They do visit their friends' homes and can see what their friends have - we feel it is essential they feel equal to their peers. The LA receives a considerable amount of money for UASC, which I have outlined in my previous correspondence, I feel a one off £2000 Arrival Allowance is a very reasonable amount and I shall be making this recommendation to Migrations Yorkshire and the Refugee Council in due course.

I do thank you for your assistance in this matter, it really is appreciated.

I hope these notes are helpful and please call or write if you need any further details.

Kind rgds

# CORPORATE DIRECTOR – CHILDREN AND YOUNG PEOPLE'S SERVICE

Report prepared by Alan Tucker 25 February 2022

| Consulted | Executive Member   |
|-----------|--------------------|
| Date      |                    |
| Consulted | Executive Member   |
| Date      |                    |
| Agreed    | Corporate Director |
| Agreed    |                    |
| Date      |                    |